Poverty, pathology and pills



15th-16th January 2019, London

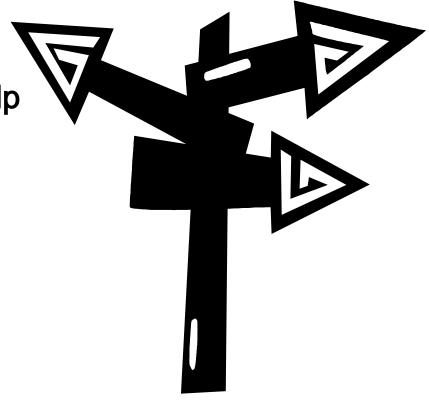


Re-centering Power and Control in work with Communities experiencing poverty & disadvantage

Jennie Popay January 2019

The presentation

- What is community empowerment and how can it help reduce social (and health) inequalities?
- The limits of contemporary community approaches
- What can professionals do to support community empowerment?



What is Community empowerment?

- Communities: people sharing common interests can be spatially connected, local, national or international.
- *Empowerment:* more than the engagement, involvement or participation of communities in action set by the agenda of others. Rather it:
 - A process enabling the relatively powerless to release/gain capabilities to exercise *collective control* over decisions/actions impacting on them
 - Focuses on social transformation and political change for social justice

How can it enhance social and health equality?

At its best community empowerment initiatives can:

- Enable experiential knowledge of 'poverty and disadvantage' to be utilised to create more appropriate and acceptable services and policies
- Reduce social isolation and increase social support and cohesion
- Improve proximal social, economic and material conditions for living
- Increase political understanding, potentially increasing civil society action to shift the political system towards more socially just policies

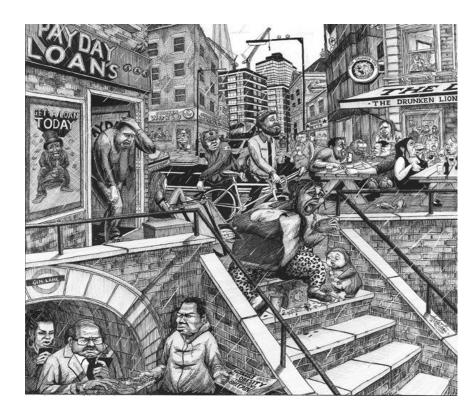
What's wrong with contemporary community approaches

- Community empowerment is mainstream SDG, International and National strategies new governance models in all policy sectors and all communities
- But many initiatives adopt an 'inward gaze' on internal dynamics of communities and proximal 'problems' – e.g. behaviors and lifestyle – risk widening inequalities by increasing control "better off" communities have over decisions impacting on them whilst potentially undermining capabilities in disadvantaged communities.
- Meanwhile, **outward gaze** on social transformation and political change for greater social justice embedded in foundational statements on community empowerment is neglected
- Urgent needs to 'return' to this outward gaze of community empowerment initiatives 're-centre' power and collective control in their design, delivery and evaluation

What can external agents/governments do?

- 1. Catalyse, facilitate or "accompany" a community in acquiring power by:
 - Reducing structural barriers to empowerment e.g. protecting/promoting human rights, access to quality services including welfare support, living and working conditions etc
 - Supporting empowerment processes arising spontaneously in response to threats e.g. using planning and licensing regulations to improve quality of environments

2. Use organizational/professional power to challenge stigmatization of people/places e.g. in policies and practices, media, etc



Royal Society for Public Health UK

Professional discourse on health inequalities threaten positive moral and social identities

<u>National Audit Office</u> Tackling in areas with the worst Health and deprivation



PHARMAFILE website NHS Slow to tackle inequalities



The Guardian Close call on health inequalities

> FUSE Newcastle University understanding and tackling health inequalities



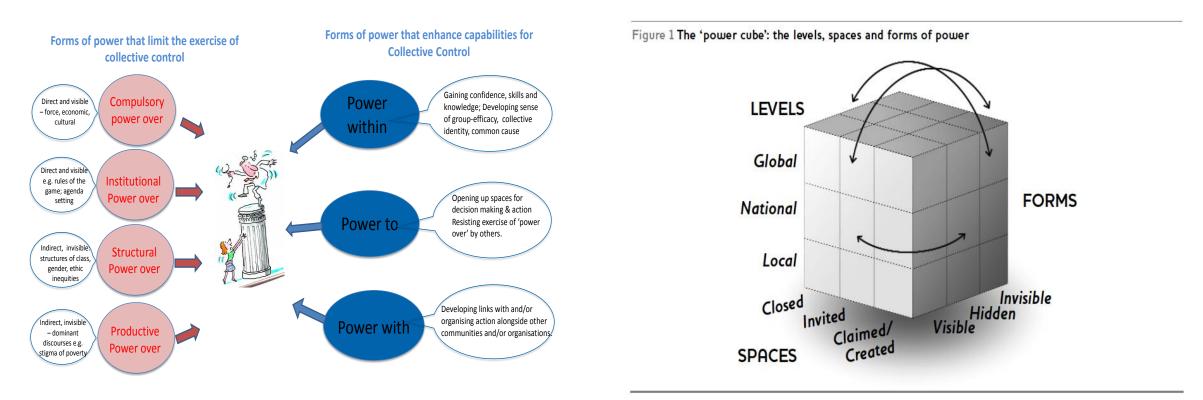
Holyrood website Scottish Government's health inequalities pilot nears end





Sustainable Development Commission the key to tackling health inequalities

3. Support/design community initiatives able to develop collective control by adopting a power lens e.g. map power dynamics in spaces and how to address these; not descriptive maps of assets in communities!



Communities in Control Study Power Framework

Institute of Development Studies `power Cube

1. Recognise the value experiential knowledge The story of Fish head soup

